

# Industry and Employment SEPP & Transport Corridor Advertising and Signage Guidelines Assessment

# 1 Industry and Employment SEPP Assessment

Industry and Employment SEPP Provision	Comment	Compliance
3.1 Aims, objectives etc.		
<ul> <li>(1) This Policy aims: <ul> <li>(a) To ensure that signage (including advertising):</li> <li>(i) is compatible with the desired amenity and visual character of an area, and</li> <li>(ii) provides effective communication in suitable locations, and</li> <li>(iii) is of high quality design and finish, and</li> <li>(b) to regulate signage (but not content) under part 4 of the Act, and</li> <li>(c) to provide time-limited consents for the display of certain advertisements, and</li> <li>(d) to regulate the display of advertisements in transport corridors, and</li> <li>(e) to ensure that public benefits may be derived from advertising in and adjacent to transport corridors.</li> </ul> </li> <li>(2) This Policy does not regulate the content of signage and does not require consent for a change in the content of signage.</li> </ul>	<ul> <li>(a) The proposal is assessed to be compatible with the visual character and desired amenity of the locality as it is proposed install digital advertising signage. The sign will have a high design quality and is compatible with the land use character of the location.</li> <li>(b) The proposal will be assessed and regulated under Part 4 of the EP&amp;A Act and will be appropriately managed by the Minister's conditions of consent.</li> <li>(c) Duration of consent for the proposal will be controlled by section 3.12 of the SEPP and will be consistent with the Minister's conditions of consent.</li> <li>(d) The proposal does not present any significant road safety issues and is not expected to compromise road safety in its vicinity. The proposal is also regulated against the Guidelines.</li> <li>(e) The proposal demonstrates public benefit by providing a revenue stream for the State Government and by providing important information to customers in special events and circumstances.</li> </ul>	
3.2 Definitions		
	The proposal constitutes an advertisement to which Part 3 of the SEPP applies.	✓
	The Princes Highway is a State classified road (Highway 1) under the Roads Act 1993.	



Industry and Employment SEPP Provision	Comment	Compliance
madea y ana zmpio)ment ezi i i i eneren	The proposal constitutes an advertisement on a bridge on railway corridor land.	U O III PIII II U O
3.6. Granting of consent to signage		
A consent authority must not grant development consent to an application to display signage unless the consent authority is satisfied:  (a) that the signage is consistent with the objectives of this Policy as set out in clause 3 (1) (a), and  (b) that the signage the subject of the application satisfies the assessment criteria specified in Schedule 1.	The SEE undertakes a detailed assessment demonstrating that the proposal is consistent with the objectives of the Policy and the Assessment Criteria specified in Schedule 5.	<b>√</b>
3.7. Advertisements to which this Part applies		
<ol> <li>This Part applies to all signage to which this Policy applies, other than the following:         <ul> <li>(a) business identification signs,</li> <li>(b) building identification signs,</li> <li>(c) signage that, or the display of which, is exempt development under an environmental planning instrument that applies to it,</li> <li>(d) signage on vehicles.</li> </ul> </li> <li>(2) Despite subclause (1) (d), clause 27A applies to signage on a trailer (within the meaning of the Road Transport Act 2013).</li> </ol>	The proposal constitutes an advertisement under the provisions of Part 3.3.	✓
3.8. Prohibited advertisements		
<ul> <li>(1) Despite the provisions of any other environmental planning instrument, the display of an advertisement is prohibited on land that, under an environmental planning instrument, is within any of the following zones or descriptions:</li> <li>environmentally sensitive area</li> <li>heritage area (excluding railway stations)</li> <li>natural or other conservation area</li> <li>open space</li> <li>waterway</li> <li>residential (but not including a mixed residential and business zone, or similar zones)</li> <li>scenic protection area</li> <li>nature reserve</li> </ul>	The land upon which the sign is proposed to be erected is described as being within an environmentally sensitive area (terrestrial biodiversity), as per Clause 6.5 the Sutherland Shire LEP 2015.  Notwithstanding, the development is deemed permissible as per Section 3.14 of the SEPP. See below.	
<ul> <li>(2) This clause does not apply to the following:</li> <li>(a) the Mount Panorama Precinct,</li> <li>(b) the display of an advertisement at a public sporting facility situated on</li> </ul>		



Industry and Employment SEPP Provision  land zoned public recreation under an environmental planning instrument, being an advertisement that provides information about the sponsors of the teams or organisations using the sporting facility or about the products of those sponsors.	Comment	Compliance
3.10. Consent authority		
For the purposes of this Policy, the consent authority is:  (a) the council of a local government area in the case of an advertisement displayed in the local government area (unless paragraph (c), (d) or (e) applies), or  (b) TfNSW in the case of an advertisement displayed on a vessel, or  (c) the Minister for Planning in the case of an advertisement displayed by or on behalf of RailCorp, NSW Trains, Sydney Trains, Sydney Metro or TfNSW on a railway corridor, or  (d) the Minister for Planning in the case of an advertisement displayed by or on behalf of RMS on -  (i) a road that is a freeway or tollway (under the Roads Act 1993) or associated road use land that is adjacent to such a road, or  (ii) a bridge constructed by or on behalf of RMS on any road corridor, or  (iii) land that is owned, occupied or managed by RMS, or  (e) the Minister for Planning in the case of an advertisement displayed on transport corridor land comprising a road known as the Sydney Harbour Tunnel, the Eastern Distributor, the M2 Motorway, the M4 Motorway, the M5 Motorway, the M7 Motorway, the Cross City Tunnel or the Lane Cove Tunnel, or associated road use land that is adjacent to such a road.	In accordance with Section 3.10(c), the Minister for Planning and Public Spaces is the consent authority for the proposal as it is on behalf of Sydney Trains on a railway corridor.	
3.11 Matters for consideration		
(1) A consent authority (other than in a case to which subclause (2) applies) must not grant consent to an application to display an advertisement to which this Policy applies unless the advertisement or the advertising structure, as the case requires:	The proposal satisfies the objectives detailed in Section 3.11(1).  The SEE concludes that the proposal is consistent with the assessment criteria detailed in	V



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Industry and Employment SEPP Provision	Comment	Compliance
<ul><li>(a) is consistent with the objectives of this Policy as set out in clause 3 (1)</li><li>(a), and</li></ul>	Schedule 5 and in the Signage Guidelines.	
<ul> <li>(b) has been assessed by the consent authority in accordance with the assessment criteria in Schedule 1 and the consent authority is satisfied that the proposal is acceptable in terms of its impacts, and</li> <li>(c) satisfies any other relevant</li> </ul>	As part of the application, the Applicant has committed to the provision of funding towards essential Sydney Trains services to the benefit of the local community.	
requirements of this Policy.		
<ul> <li>(2) If the Minister for Planning is the consent authority or clause 18 or 24 applies to the case, the consent authority must not grant consent to an application to display an advertisement to which this Policy applies unless the advertisement or the advertising structure, as the case requires: <ul> <li>(a) is consistent with the objectives of this Policy as set out in clause 3 (1)</li> <li>(a), and</li> <li>(b) has been assessed by the consent authority in accordance with the assessment criteria in Schedule 1 and in the Guidelines and the consent authority is satisfied that the proposal is acceptable in terms of</li> <li>(i) design, and</li> <li>(ii) road safety, and</li> <li>(iii) the public benefits to be provided in connection with the display of the advertisement, and</li> <li>(c) satisfies any other relevant requirements of this Policy.</li> </ul> </li> <li>(3) In addition, if clause 18 or 24 applies to the case, the consent authority must not grant consent unless arrangements that are consistent with the Guidelines have been entered into for the provision of the public benefits to be provided in</li> </ul>		
connection with the display of the advertisement.		
3.12 Duration of consents		
<ul> <li>(1) A consent granted under this Part ceases to be in force:</li> <li>(a) on the expiration of 15 years after the date on which the consent becomes effective and operates in accordance with section 83 of the Act, or</li> </ul>	It is acknowledged that any consent granted for the application would expire 15 years after the date on which the consent becomes effective.	✓





Ind	ustry and Employment SEPP Provision	Comment	Compliance
	c. the display of an advertisement on		
	transport corridor land comprising a		
	road known as the Sydney Harbour		
	Tunnel, the Eastern Distributor, the		
	M2 Motorway, the M4 Motorway, the		
	M5 Motorway, the M7 Motorway, the		
	Cross City Tunnel or the Lane Cove		
	Tunnel, or associated road use land		
	that is adjacent to such a road.		
(2)	Before determining an application for		
(2)	consent to the display of an		
	advertisement in such a case, the		
	Minister for Planning may appoint a		
	design review panel to provide advice to		
	the Minister concerning the design		
	quality of the proposed advertisement.		
(2)	The Minister must not grant consent to		
(3)	the display of an advertisement in such a		
	case unless:		
	(a) the relevant local council has been		
	notified of the development		
	application in writing and any		
	comments received by the Minister		
	from the local council within 28 days		
	have been considered by the		
	Minister, and		
	(b) the advice of any design review		
	panel appointed by the Minister has		
	been considered by the Minister,		
	and		
	(c) the Minister is satisfied that the		
	advertisement is consistent with the		
(4)	Guidelines.		
(4)	This clause does not apply to the display		
	of an advertisement if the Minister		
	determines that display of the		
	advertisement is not compatible with		
	surrounding land use, taking into		
	consideration any relevant provisions of		
	the Guidelines.		
	5 Advertisements with display area greater	than 20 square metres or higher than	8 metres
	ove ground		
(1)	This clause applies to an advertisement:	The proposal has an advertising	$\checkmark$
	(a) that has a display area greater than	display area greater than 20	
	20 square metres, or	square metres (46.99 square	
	(b) that is higher than 8 metres above	metres) but is not higher than 8m	
	the ground.	above the ground.	
(2)	The display of an advertisement to which		
	this clause applies is advertised	An assessment of the likely impacts	
	development for the purposes of the Act.	of the proposal and against the	
(3)	The consent authority must not grant	assessment criteria in Schedule 1	
	consent to an application to display an	is provided within the SEE.	
	advertisement to which this clause		
	applies unless:		



Industry and Employment SEPP Pro	vision Comment	Compliance
<ul> <li>(a) the applicant has provided consent authority with an instatement that addresses the assessment criteria in School and the consent authority in that the proposal is acceptaterms of its impacts, and</li> <li>(b) the consent authority gave the application to TfNSW be</li> </ul>	npact ne dule 5 s satisfied able in a copy of fore the	
application is exhibited if the application is an application display of an advertisemen section 3.16 applies.	n for the	
3.16 Advertisements greater than 2 classified road	0 square metres and within 250 me	tres of, and visible from, a
<ol> <li>This clause applies to the displad advertisement to which clause applies, that is within 250 metric classified road any part of which visible from the classified road.</li> <li>The consent authority must not development consent to the display of applies without the concurrence of Trinsw.</li> <li>In deciding whether or not concurrence of the display of advertisement on traffic satisfied the first part of the display of advertisement on traffic satisfied (b) the Guidelines.</li> <li>(c) (Repealed)</li> <li>If Trinsw has not informed the display authority within 21 days after the application is given to it und 17 (3) (c) (ii) that it has granted declined to grant, its concurrence of Trinsw is taken to have granted concurrence.</li> <li>Nothing in this clause affects of This clause does not apply whe Minister for Planning is the conduction.</li> </ol>	display area greater than square metres and is with metres of and is viable for classified road.  By area greater than square metres and is with metres of and is viable for classified road.  By area greater than square metres and is with metres of and is viable for classified road.  However, sub-clause (6) this clause does not app Minister for Planning is to authority.  By area greater than square metres and is with metres of and is viable for classified road.  However, sub-clause (6) this clause does not app Minister for Planning is to authority.  By area greater than square metres and is with metres of and is viable for classified road.	n 20 thin 250 rom, a states that bly when the
3.17 Advertising display area great	er than 45 square metres	
The consent authority must not grade consent to the display of an advertise with an advertising display area greed 45 square metres unless—	As the proposal has an a display area of 46.98m <sup>2</sup>	, the L7 apply.
(a) a development control plan is in that has been prepared on the an advertising design analysis t relevant area or precinct, or	force the proposal is consister casis of Guidelines as required b	nt with the



Indu	stry and Employment SEPP Provision	Comment	Compliance
(b)	in the case of the display of an advertisement on transport corridor land, the consent authority is satisfied that the advertisement is consistent with the Guidelines.		
3.18	B Location of certain names and logos		
	The name or logo of the person who owns or leases an advertisement or advertising structure may appear only within the advertising display area. If the advertising display area has no border or surrounds, any such name or logo is to be located:  (a) within the advertisement, or  (b) within a strip below the advertisement that extends for the full width of the advertisement.	A compliant operator logo will also be located at the bottom of the screen and within the skirting of the sign.	<b>√</b>
, ,	The area of any such name or logo must not be greater than 0.25 square metres.		
(4)	The area of any such strip is to be included in calculating the size of the advertising display area.		
3.20	) Wall advertisements		
	Only one wall advertisement may be displayed per building elevation. The consent authority may grant consent to a wall advertisement only if—  (a) the consent authority is satisfied that the advertisement is integrated with the design of the building on which it is to be displayed, and  (b) for a building having—  (i) an above ground elevation of 200 square metres or more—the advertisement does not exceed 10% of the above ground elevation, and  (ii) an above ground elevation of more than 100 square metres but less than 200 square metres but less than 200 square metres, and  (iii) an above ground elevation of 100 square metres or less—the advertisement does not exceed 20% of the above ground elevation, and  (c) the advertisement does not protrude more than 300 millimetres from the wall, unless occupational health and safety standards require a greater	The proposal is not a wall advertisement.	N/A



(d) the advertisement does not protrude above the parapet or eaves, and (e) the advertisement does not extend over a window or other opening, and (f) the advertisement does not obscure significant architectural elements of the building, and (g) a building identification sign or business identification sign is not displayed on the building elevation. (2A) In the case of the display of a wall advertisement on transport corridor land, subclause (2) does not apply and the consent authority may grant consent only if satisfied that the advertisement is consistent with the Guidelines. (3) In this clause, building elevation means an elevation of a building as commonly shown on building plans.	Comment	Compliance
3.21 Freestanding advertisement		
<ul> <li>(1) The consent authority may grant consent to the display of a freestanding advertisement only if the advertising structure on which the advertisement is displayed does not protrude above the dominant skyline, including any buildings, structures or tree canopies, when viewed from ground level within a visual catchment of 1 kilometre.</li> <li>(2) This clause does not prevent the consent authority, in the case of a freestanding advertisement on land within a rural or non-urban zone, from granting consent to the display of the advertisement under clause 15.</li> </ul>	The proposal is a freestanding advertisement.  As detailed within the photomontage at Figures 7 and 8 in the SEE, the sign sits below the canopy of trees located to the west and is positioned below the neighbouring powerlines.  The proposal will not reduce the quality of any vistas, given the view lines will be limited to those from the Princes Highway.  Additionally, the signage structure will be painted eucalypt green, which will allow the sign to sit comfortably within its setting. The proposed structure colour, in contrast to the standard JCDecaux black colouring will contribute to ensuring minimal visual impacts within the surrounding area.	
3.22. Advertisements on bridges		
<ol> <li>A person may, with the consent of the consent authority, display an advertisement on a bridge.</li> <li>The consent authority may grant consent only if the consent authority is satisfied that the advertisement is consistent with the Guidelines.</li> <li>(Repealed)</li> </ol>	The proposal is not a bridge advertisement.	N/A



## 2 Transport Corridor Advertising and Signage Guidelines Assessment

#### 2.1 Land Use Compatibility Criteria – Transport Corridor Advertising

La	nd Use Compatibility Criteria	Response	Compliance
i.	The use of outdoor advertising in a given locality should not be inconsistent with the land use objectives for the area outlined in the relevant LEP.	The proposal is located on land zoned SP2 under the SLEP 2015. The proposal is consistent with the SP2 zone objectives in the SLEP 2015 as it is compatible with and will not detract from the major rail or road corridor.	√ √
•	Advertisements must not be placed on land where the signage is visible from the following areas, if it is likely to significantly impact on the amenity of those areas: environmentally sensitive area heritage area (excluding railway stations) natural or other conservation area open space (excluding sponsorship advertising at sporting facilities in public recreation zones) waterway residential area (but not including a mixed residential and business zone, or similar zones) scenic protection area national park or nature reserve.	The site is located on land classified as Environmentally Sensitive – Terrestrial Biodiversity, as per Clause 6.5 of the SLEP 2015.  The proposed sign is designed and sited within an existing cleared area and will be managed to avoid any significant adverse environmental impact on the nearby sensitive area.  Notwithstanding, the provisions of the Industry and Employment SEPP prevail in the event of environmentally sensitive land, and the proposed sign is permissible with consent.	
iii.	Advertising structures should not be located so as to dominate or protrude significantly above the skyline or to obscure or compromise significant scenic views or views that add to the character of the area.	As detailed within the photomontage at Figures 7 and 8, the sign sits below the canopy of trees located to the west and is positioned below the neighbouring powerlines  The sign and structure are to be painted green, to complement the surrounding locality, being predominately a natural environment.	✓
iv.	Advertising structures should not be located so as to diminish the heritage values of items or areas of local, regional or state heritage significance.	Due to the sloping nature of the site and natural landforms the proposed sign will not be visible from the nearby heritage items. In addition, sufficient separation distance is provided as these items are located over 200m east of the site. As such, the proposal will not result in any adverse heritage impacts.	<b>√</b>



La	nd Use Compatibility Criteria	Response	Compliance
V.	Where possible, advertising structures should be placed within the context of other built structures in preference to non-built areas. Where possible, signage should be used to enhance the visual landscape. For example, signs may be positioned adjacent to, or screening, unsightly aspects of a landscape, industrial sites or infrastructure such as railway lines or power lines.	The proposal is considered to be consistent with the context of the existing setting, being an established transport corridor.	✓

Table 1: Land Use Compatibility Criteria – Signage Guidelines

#### 2.2 Digital Sign Criteria (applies to signs greater than or equal to 20 sqm)

De	sign Sign Criteria	Comment	Compliance
a.	Each advertisement must be displayed in a completely static manner, without any motion, for the approved dwell time as per criterion (d) below	Static digital advertisements will appear on the screen for a 25 second dwell time before changing to a new static digital image.	<b>√</b>
b.	Message sequencing designed to make a driver anticipate the next message is prohibited across images presented on a single sign and across a series of signs.	The signage content will be managed in order to comply with the requirements for message sequencing.	<b>√</b>
C.	The image must not be capable of being mistaken:  i. For a prescribed traffic control device because it has, for example, red, amber or green circles, octagons, crosses or triangles or shapes or patterns that may result in the advertisement being mistaken for a prescribed traffic control device.  ii. As text providing driving instructions to drivers.	The signage content will be managed in order to ensure images are not capable of being mistaken for a traffic control device or as text providing driving instructions to drivers.	✓
d.	Dwell times for image display must not be less than:  i. 10 seconds for areas where the speed limit is below 80km/h  ii. 25 seconds for areas where the speed limit is 80km/h and over	A compliant dwell time of 25 seconds is proposed.	<b>√</b>
e.	The transition time between messages must be no longer than 0.1 seconds, and in the event of image failure, the default image must be a black screen.	The transition time between messages will be no longer than 0.1 seconds and the default image in the event of image failure will be a black screen.	<b>√</b>



Des	sign Sign Criteria	Comment	Compliance
f.	Luminance levels must comply with the requirements in Section 3 below.	The Luminance criteria is addressed within the SEE and the LIA (Appendix 4)	✓
g.	The images displayed on the sign must not otherwise unreasonably dazzle or distract drivers without limitation to their colouring or contain flickering or flashing content.	The signage content will be managed in order to ensure drivers are not unreasonably distracted.	<b>√</b>
h.	The amount of text and information supplied on a sign should be kept to a minimum (e.g. no more than a driver can read at a short glance).	The signage content will be managed in order to ensure text and information is kept to a minimum.	<b>√</b>
i.	Any sign that is within 250m of a classified road and is visible from a school zone must be switched to a fixed display during school zone hours.	The proposal is not within the vicinity of a school zone, nor will not be visible from a school zone.	✓
j.	Each sign proposal must be assessed on a case-by-case basis including replacement of an existing fixed, scrolling or tri-vision sign with a digital sign, and in the instance of a sign being visible from each direction, both directions for each location must be assessed on their own merits.	This SEE provides a comprehensive assessment of the proposal and considers impacts of the digital advertising sign from the westbound direction of the Princes Highway.	<b>√</b>
k.	At any time, including where the speed limit in the area of the sign is changed, if detrimental effect is identified on road safety post installation of a digital sign, TfNSW reserves the right to re-assess the site using an independent TfNSW accredited road safety auditor. Any safety issues identified by the auditor and options for rectifying the issues are to be discussed between RMS and the sign owner and operator.	This requirement is noted.	✓
I.	Sign spacing should limit drivers' view to a single sign at any given time with a distance of no less than 150m between signs in any one corridor. Exemptions for low speed, high pedestrian zones or CBD zones will be assessed by RMS as part of their concurrence role.	There are no signs within a 150m catchment of the proposed sign.	✓
m.	Signs greater than or equal to 20sqm must obtain TfNSW concurrence and must ensure the following minimum vertical clearances;	Noted. Correspondence with TfNSW will be sought.  The sign ensures minimum clearance heights are met.	<b>√</b>



De	sign Sign Criteria	Comment	Compliance
	<ul> <li>i. 2.5m from lowest point of the sign above the road surface if located outside the clear zone</li> <li>ii. 5.5m from lowest point of the sign above the road surface if located within the clear zone (including shoulders and traffic lanes) or the deflection zone of a safety barrier if a safety barrier is installed.</li> <li>If attached to road infrastructure (such as an overpass), the sign must be located so that no portion of the advertising sign is lower than the minimum vertical clearance under the overpass or supporting structure at the corresponding location.</li> </ul>		
n.	An electronic log of a sign's operational activity must be maintained by the operator for the duration of the development consent and be available to the consent authority and/or RMS to allow a review of the sign's activity in case of a complaint.	This criteria is noted and can be included as a condition of consent.	✓
0.	A road safety check which focuses on the effects of the placement and operation of all signs over 20sqm must be carried out in accordance with Part 3 of the RMS Guidelines for Road Safety Audit Practices after a 12 month period of operation but within 18 months of the signs installation. The road safety check must be carried out by an independent RMS-accredited road safety auditor who did not contribute to the original application documentation. A copy of the report is to be provided to RMS and any safety concerns identified by the auditor relating to the operation or installation of the sign must be rectified by the applicant. In cases where the applicant is the RMS, the report is to be provided to the Department of Planning and Environment as well.	This criteria is noted and can be included as a condition of consent.	

Table 2: Digital Sign Criteria – Signage Guidelines



## 2.3 Freestanding Advertisements Criteria

Freestanding Signage Criteria	Response	Compliance
a. The advertising structure must not protrude above the dominant skyline, including any buildings, infrastructure or tree canopies, when viewed from ground level within a visual catchment of 1km. Note: This impact should be measured from the vehicle approach location and any other critical viewpoints.	As detailed within the photomontage at Figures 7 and 8 of the SEE, the sign sits below the canopy of trees located to the west and is positioned below the neighbouring powerlines.  The proposal will not reduce the quality of any vistas, given the view lines will be limited to those from the Princes Highway.  Additionally, the signage structure will be painted eucalypt green, which will allow the sign to sit comfortably within its setting. The proposed structure colour, in contrast to the standard JCDecaux black colouring will contribute to ensuring minimal visual impacts within the surrounding area.	✓ ✓
b. For a freestanding advertisement greater than 45sqm that requires consent from local council, a DCP must be in force that has been prepared on the basis of an advertising design analysis for the relevant area or precinct.	N/A The proposal will be assessed by DPE.	✓
c. Where the sign is in a transport corridor a landscape management plan may be required as part of the DA approval for a freestanding advertisement. This may include requirements to provide appropriate vegetation behind and adjacent to the advertising structure to minimise unintended visual impacts. Landscaping should include trees, shrubs and ground covers to provide adequate screening, softening, colour, soil stabilisation and weed reduction.	The sign is located within the rail corridor, which has existing mature vegetation.  The existing vegetation is positioned to compliment the railway line without obstructing the ongoing operation.  Given the sites proximity to the Princes Highway, the addition of landscaping is not considered necessary, as the addition of vegetation may disrupt the roadway.  Additionally, the sign and structure are to be painted green, to complement the surrounding locality, being predominately a natural environment.  As such, there is no landscaping proposed as part of this application as the existing landscaping will complement the sign and locality and is thereby considered sufficient.	

Table 3: Freestanding signage Criteria – Signage Guidelines